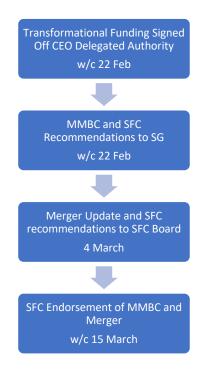
Transition Board – Shetland Merger Project

Committee	Transition Board – Shetland Merger Project
Subject	Steps to becoming assigned
Action requested	 For information only For discussion For recommendation For approval
Brief summary of the paper	The paper seeks to summarise the milestones and activities for the merger and subsequent assignment process.
Resource implications	No
[if yes, please provide detail]	Click here to enter text.
Risk implications	Yes
[if yes, please provide detail]	Need to ensure work is being completed in a timely fashion to meet vesting date and become assigned in good order
Date paper prepared	10-Feb-21
Date of committee meeting	17-Feb-21
Author	Jane Lewis
Equality and diversity	No
Status	Non-confidential
Freedom of Information Can this paper be included in 'open' business?*	Yes
Status following the meeting	

Context

It has been sometime since the board has considered the overall framework of external activity associated with the merger process.

MMBC and Merger Endorsement



Preparation to vesting

Completing the Workstream programmes and the work outlined in the Sequence and Timing document is key here. Preferably this will involve a phased approach to Transfer as previously outlined to the board.

Vesting date: 1st July

Outline of Preparation to assignment

Period of operation to build evidence base to demonstrate full compliance with the code and legislation (see below)

SFC commission appraisal and make recommendations

SG consultation

Advice to ministers

Ministerial response

Ministerial announcement

Parliamentary process, SSI laid

SSI approved

College is assigned

Requirements for assignment

Shetland UHI will need to meet the legislative requirements (Appendix 1) and will be required to demonstrate that we are complying with the financial memorandum with UHI (Draft will go to the next Finance and General Purposes sub-committee) and the Code of Good Governance (<u>https://collegesscotland.ac.uk/briefings-and-publications/publications/792-code-of-good-governance-for-scotland-s-colleges-august-2016/file</u>).

Meeting requirements

Using the check list attached as Appendix 2 (and previously presented to the Board) a small working group will begin to populate the evidence base and draft an action plan to address the gaps. Once work is underway we have been offered the support of UHI Head of Audit, Jason Thurlbeck to review our work. It has been agreed that in May, Jason will undertake an audit to provide a gap analysis to enable us to address issues before vesting. He will also run a development session for members of the board on audit once we get our audit committee appointed.

Appendix 1: Legislative requirements

https://www.legislation.gov.uk/asp/2013/12/section/8 Post-16 Education (Scotland) Act 2013

PART 2 Other regional strategic bodies

• University of the Highlands and Islands".

(3)After section 7B of the 2005 Act, inserted by subsection (1), insert-

"7CAssignation of colleges

(3)For the purposes of considering whether or not to propose or approve any assignation under subsection (2), the Council must have regard to the desirability of ensuring that the college concerned is a body for which there are suitable provisions, procedures and arrangements of the type described by or under section 7(2).

https://www.legislation.gov.uk/asp/2005/6/section/7

Further and Higher Education (Scotland) Act 2005

7 Fundable bodies: further provision

(2)For the purposes of considering whether or not to propose or approve any modification under subsection (1), the Council must have regard to the desirability of ensuring that every entry in schedule 2 relates to a body for which there is, in the Council's opinion, suitable—

(a)provision in relation to the governance and management of the body;

(b)provision for the appointment of an officer who is responsible for-

(i)signing the accounts of the expenditure and receipts of the body;

(ii)ensuring the propriety and regularity of the finances of the body; and

(iii)ensuring that the resources of the body are used economically, efficiently and effectively;

(c)procedures for-

(i)assessing; and

(ii)enhancing,

the quality of the activities funded by financial support given to the body by the Council;

(d)procedures for considering and resolving any grievances arising from the carrying on of the body's activities;

(e)provision for the purposes of-

(i)planning for the carrying on of the body's activities; and

(ii)development of the body's activities;

(f)arrangements for making use of any credit and qualification framework promoted by the Council under section 14;

[F1(fa)arrangements for the purpose of seeking to ensure that the interests of the body's students are represented by a students' association;]

(g)arrangements for taking into account the educational and related needs (including support needs) of persons who are, and the likely educational and related needs (including support needs) of persons who might wish to become, students of the body;

(h)arrangements for taking into account, when determining what programmes of learning and courses of education to provide, the range of fundable further education and fundable higher education provided at the other **[F2**post-16 education] bodies; **F3**...

[F4(ha)where the body is a regional strategic body, procedures and arrangements for the administration by the body of the funds mentioned in section 12A(2) and for the exercise of its other functions as a regional strategic body; and]

(i)provision, procedures or arrangements of such other kind as the Scottish Ministers may by regulations specify.

[F5(2A)Paragraph (ha) of subsection (2) applies only where the Council is considering whether to remove the entry relating to the body concerned from schedule 2.]

Appendix 2: Compliance with the Code of Good Governance for Scotland's Colleges

Each board must state its adoption of the Code in the corporate governance statement contained in its annual financial statement.

The Code requires Boards to Comply or Explain. The revised Code requires college boards, where for whatever reason a board's practice is not consistent with any particular principle of the Code, to make this known to the SFC or for assigned colleges, the Regional Strategic Body. This should be done immediately they become aware of an inconsistency and, without exception, in advance of publishing the information. Also, an explanation for that inconsistency must be clearly stated in the college's corporate governance statement. Boards will be expected to offer a clear rationale for exceptions in the context of their college's operational model and to identify mitigations.

The Code states that:

- The Code is based on key principles and has been written in a way that is mandatory and anticipates compliance. All colleges that receive funding from the Scottish Funding Council (SFC) or from a regional strategic body must comply with the Code as a term and condition of grant. Exceptions should be rare and must be explained publicly.
- Boards must not only follow the letter but also the spirit of the Code to ensure good governance. Boards
 must think deeply, thoroughly and on a continuing basis about their overall tasks and the implications
 of these for the roles of their individual members. Key to this is the leadership of the chair, the support
 given to and by the principal, and the frankness and openness of mind with which issues are discussed
 and tackled by all board members.

REVIEW OF COMPLIANCE WITH THE CODE OF GOOD OF GOVERNANCE FOR SCOTLAND'S COLLEGES

Code P	rincipal	Evidence
Section	A: Leadership and Strategy	
Condu	ct in Public Life	
A1	Every college and regional strategic body must be governed by an effective board that is collectively responsible for setting, demonstrating and upholding the values and ethos of the organisation.	
A2	Every board member must ensure that they are familiar with and their actions comply with the provisions of their board's Code of Conduct.	
A3	The Nine Principles of Public Life in Scotland, which incorporate the seven Nolan principles, must be the basis for board decisions and behaviour. These key principles, which apply individually and collectively are:	
	Duty/Public Service	
	Selflessness	
	Integrity	
	Objectivity	
	Accountability and Stewardship	
	Openness	
	Honesty	
	Leadership	
	Respect	
Vision	and Strategy	
A4	The board is responsible for determining their institution's vision, strategic direction, educational character, values and ethos. Regional strategic bodies must also determine the regional strategy for colleges assigned to them. The board of an assigned college must have regard to the strategy determined by the regional strategic body. Board members have a collective leadership role in fostering an environment that enables the body to fulfil its mission and meet Scottish Government priorities, for the benefit of students and the community it serves.	
A5	The board must develop and articulate a clear vision for the region or college. This should be a formally agreed statement of its aims and desired outcomes which should be used as the basis for its overall strategy and planning processes.	

Code	Principal	Evidence
A6	The board provides overall strategic leadership of the region or college. The board is responsible for formulating and agreeing strategy by identifying strategic priorities and providing direction within a structured planning framework.	
Α7	The board must ensure that a comprehensive performance measurement system is in place which identifies key performance indicators. It must ensure that it scrutinises performance measures and reports these on their website in a manner that is both timely and accessible to stakeholders. This will allow the board to determine whether or not the vision and mission of the region or the college are being fulfilled and that the interests of stakeholders are being met.	
A8	The board (except in the case of assigned college boards) is responsible for overseeing the negotiation of its outcome agreement with SFC, to meet the needs of the college or region and make best use of available funding, consistent with national strategy. The board must ensure effective engagement with all relevant stakeholders in the development of its outcome agreement and monitor performance in achieving the agreed outcomes.	
A9	The roles and responsibilities of the boards of assigned colleges should be undertaken in the context of the roles and responsibilities of their regional strategic body. Assigned college boards must contribute constructively to the development of the outcome agreement led in its region by the regional strategic body and support the regional strategic body to monitor performance in achieving the agreed outcomes.	
Corpo	rate Social Responsibility	
A10	The board must demonstrate high levels of corporate social responsibility by ensuring it behaves ethically and contributes to economic development while seeking to improve the quality of life of the local community, society at large and its workforce.	
A11	The board must exercise its functions with a view to improving economic, cultural and social wellbeing in the locality of the college or region. It must have regard to social and economic needs and social inclusion.	
A12	The board must provide leadership in equality and diversity.	
A13	The board must seek to reflect in its membership, the make-up of the community through offering maximum opportunity of membership to a range of potential members and removing potential barriers to membership, in partnership with its regional strategic body, as appropriate.	
A14	The board must appoint one of the non-executive members to be the senior independent member to provide a sounding board for the chair and to serve as an intermediary for the principal, other	

Code	Principal	Evidence
	board members and the board secretary when necessary (see Annex 1 for the definition of 'non-executive'). The senior independent member should also be available where contact through the normal channels of chair, principal or secretary has failed to resolve an issue or for which such contact is inappropriate. Further information on the role of the senior independent member can be found in <u>The Guide for Board Members in the College Sector</u>	
Sectio	on B: Quality of the Student Experience	
Stude	nt Engagement	
B1	The board must have close regard to the voice of its students and the quality of the student experience should be central to all board decisions.	
B2	The board must lead by example in relation to openness, by ensuring that there is meaningful on-going engagement and dialogue with students, the students' association and as appropriate staff and trade unions in relation to the quality of the student experience. Consultation is essential where significant changes are being proposed.	
B3	The board must consider the outcome of student surveys and other student engagements, and monitor action plans that could impact on the quality of the student experience.	
B4	The college board must have regard to the <i>Framework for the Development of Strong and Effective College Students' Associations in Scotland</i> . It must put in place robust partnership procedures (e.g. partnership agreement) to work together to achieve change and which are supported by regular and open communications.	
B5	The college board must encourage a strong and autonomous students' association and ensure that the students' association is adequately resourced.	
B6	The college board must ensure that the students' association operates in a fair and democratic manner and fulfils its responsibilities.	
B7	The college board must review the written constitution of its students' association at least every five years.	
Releva	ant and High Quality Learning	·
B8	The board must seek to secure coherent provision for students, having regard to other provision in the region or college's locality. The board must be aware of external local, national and international bodies and their impact on the quality of the student experience, including community planning partners, employers, skills development and enterprise agencies and employer bodies. The board must seek to foster good relationships and ensure that the body works in partnership with external bodies to enhance the	

Code Principal		Evidence
	student experience, including employability and the relevance of learning to industry needs.	
Quali	ty Monitoring and Oversight	
B9	The board must ensure appropriate mechanisms are in place for the effective oversight of the quality and inclusivity of the learning experience in the college or region. The board must ensure that the college works in partnership with sector quality agencies and other appropriate bodies to support and promote quality enhancement and high quality services for students.	
Sectio	on C: Accountability	
Αςςοι	untability and Delegation	
C1	The board is primarily accountable to its main funder, either SFC or its regional strategic body. Through the chain of funding, the body is ultimately responsible to the Scottish Ministers who are accountable to the Scottish Parliament.	
C2	The board must ensure delivery of its outcome agreement or in the case of an assigned college, its agreed contribution to the region's outcome agreement.	
C3	The board must ensure it fulfils its statutory duties and other obligations on it, and that the terms and conditions of its grant are being met.	
C4	Scottish Ministers have powers to remove by order any or all board members of an incorporated college (except the principal) or a regional board for serious or repeated breaches of a term and condition of grant.	
C5	The board also has a wider accountability to a range of stakeholders including students (both current and prospective), its staff, the wider public, employers and the community it serves, for the provision high quality education that improves people's life chances and social and economic well-being.	
C6	Incorporated colleges and regional boards must maintain and publicly disclose a current register of interests for all board members. Board members should declare any conflicts of interest in the business of the meeting prior to the commencement of each meeting of the board and its committees and withdraw from meetings as appropriate.	
С7	The board must ensure that its decision-making processes are transparent, properly informed, rigorous and timely, and that appropriate and effective systems of financial and operational control, quality, management of staff, risk assessment and management are established, monitored, continuously improved and appropriately impact assessed. This includes:	

Code Principal		Evidence	
	a) the prompt production, dissemination and online publication of board/committee agendas, minutes and papers to the public		
	b) every board meeting and every committee meeting having a well- structured agenda circulated timeously in advance		
	c) the retention of all key documentation which help justify the decisions made by the board and its committees.		
C8	The board may delegate responsibilities to committees for the effective conduct of board business. As a minimum the committees required are Audit, Remuneration, Finance and Nominations/Appointments. Delegation of responsibilities from and matters reserved to the board and its committees must be set out in a scheme of delegation including the functions delegated by the board to the chair, committees, the principal and the board secretary (and any other members of staff). Incorporated college boards and regional boards have no powers to delegate functions to an individual board member (except the chair who has no authority to act outwith their delegated powers).		
C9	The board must ensure every board committee has a specified member of the management team to provide objective, specialist advice to support it to discharge its remit, including by explaining in an accessible way the matters under discussion and the possible implications of different options.		
C10	The board must consider and have in place procedures to ensure effective working relationships and constructive dialogue amongst the board as a whole and ensure there are effective reporting and two way communications between committees and the board. The board must ensure that discussions and decisions of every committee are accurately recorded and reported to the board, no later than the next meeting of the board.		
Risk M	anagement		
C11	The board of a college or a regional body is responsible for the overall management of risk and opportunity. It must set the risk appetite of the body and ensure there is an appropriate balance between risk and opportunity and that this is communicated via the principal to the body's management team.		
C12	The board must ensure that sound risk management and internal control systems are in place and maintained. It must ensure there is a formal on-going process for identifying, reporting, evaluating and managing the body's significant risks and review the effectiveness of risk management, business continuity planning and internal control systems.		
Audit (Audit Committee		
C13	The Audit Committee must support the board and the principal by reviewing the comprehensiveness, reliability and integrity of		

Code Principal		Evidence
	assurances including the body's governance, risk management and internal control framework.	
C14	The scope of the Audit Committee's work must be defined in its terms of reference and encompass all of the assurance needs of the board and the principal. The Audit Committee must have particular engagement with internal and external audit, and must work with management and auditors to resolve any issues in relation to financial reporting.	
C15	The Audit Committee must promptly pursue recommendations arising from audit reports and must monitor their implementation.	
C16	The membership of the Audit Committee cannot include the board chair or the principal. The role of the college executive is to attend meetings at the invitation of the committee chair and to provide information for particular agenda items.	
C17	The Audit Committee terms of reference must provide for the committee to sit privately without any non-members present for all or part of a meeting if they so decide. The Audit Committee members should meet with the internal and external auditors without the executive team present at least annually.	
C18	At least one member of the Audit Committee should have recent relevant financial or audit experience.	
Remu	neration Committee	
C19	It essential that members of the Remuneration Committee understand their role and responsibilities. Members must undertake the online training module for Remuneration Committees provided by College Development Network within one month of appointment.	
C20	The board must have a formal procedure in place for setting the remuneration of the principal by a designated committee of non-executive members. The board may wish to supplement this by taking evidence from a range of sources. In particular, staff and students should have a role in gathering and submitting evidence in relation to the college principal to the relevant committee.	
C21	The board chair cannot be the chair of the Remuneration Committee (but they can be a member of it).	
Finand	Financial and Institutional Sustainability	
C22	The board is responsible for ensuring the financial and institutional sustainability of the body. The board must ensure compliance with its Financial Memorandum (either with SFC or the regional strategic body, depending on which is funding it), including in relation to	•

Code Principal		Evidence
	incorporated colleges and regional boards, relevant aspects of the Scottish Public Finance Manual.	
C23	 The board must ensure that: funds are used as economically, efficiently and effectively as possible effective monitoring arrangements are in place college staff report relevant financial matters to it. 	
C24	For colleges that are charitable organisations, board members are also charity trustees. The board of a college that is a charity must ensure its members are aware of their responsibilities under charity legislation and for complying with relevant provisions as set out by the Office of the Scottish Charity Regulator. See OSCR Guidance and Good Practice for Charity Trustees.	
Staff G	Governance	<u>.</u>
C25	The college board as the employer, is responsible for promoting positive employee relations and for ensuring effective partnership between recognised trade unions and management.	
C26	The board must have a system of corporate accountability in place for the fair and effective management of all staff, to ensure all legal obligations are met and all policies and agreements are implemented and identify areas that require improvement and to develop action plans to address them.	
C27	The board must comply with the nationally agreed college sector <u>Staff Governance Standard</u> .	
C28	The college board must comply with collective agreements placed on it through national collective bargaining for colleges.	
Sectio	n D: Effectiveness	
The Bo	oard Chair	
D1	The chair is responsible for leadership of the board and ensuring its effectiveness in all aspects of its role. The chair is responsible for setting the board's agenda and ensuring that adequate time is available for discussion of all agenda items, particularly strategic issues. The chair must promote a culture of openness and debate by:	
	encouraging the effective contribution of all board members	
	• fostering constructive challenge and support to the principal, executive team and fellow board members	
	effective team-working	
	positive relations between board members.	

Code	Principal	Evidence
	The chair must engage with the principal and the board secretary in a manner which is both constructive and effective.	
D2	The board and its committees must have the appropriate balance of skills, experience, independence and knowledge of the body to enable them to discharge their respective duties and responsibilities effectively.	
Board	l Members	
D3	Each board member is collectively responsible and accountable for all board decisions. Board members must make decisions in the best interests of the college and/or region as a whole rather than selectively or in the interests of a particular group.	
D4	Staff and student board members are full board members and bring essential and unique, skills, knowledge and experience to the board. Staff and student board members must not be excluded from board business unless there is a clear conflict of interest, in common with all board members.	
D5	Where the college is a charity, all board members, as charity trustees, including staff and student board members, have legal duties and responsibilities under the Charities Act 2005. This includes registering any personal interests that could be seen as conflicting with the interests of the body. The 'objective test' for judging if there is a conflict of interest is:	
	" whether a member of the public, with knowledge of the relevant facts, would reasonably regard the interest as so significant that it is likely to prejudice your decision making in your role as a member of a public body".	
Princi	pal and Chief Executive	<u>.</u>
D6	The college board must appoint the principal as chief executive of the college, securing approval for the appointment and terms and conditions of the appointment from the regional strategic body if necessary.	
D7	The college board must ensure there is an open and transparent recruitment process for the appointment. Students and staff must have an opportunity to contribute to the recruitment process.	
D8	The college board must delegate to the principal, as chief executive, authority for the academic, corporate, financial, estate and human resource management of the college, and must ensure the establishment of such management functions are undertaken by and under the authority of the principal.	
D9	The college board must ensure a clear process is in place to set and agree personal performance measures for the principal. This process should seek the views of students and staff. The chair, on behalf of the board, should monitor, review and record the	

Code Principal		Evidence
	principal's performance, at least annually, against the agreed performance measures.	
D10	The principal, as a board member, shares responsibility for good governance with the chair and all other members of the board, supported by the board secretary. The principal also enables good governance through supporting effective communication and interaction between the body and the rest of the college including staff and students.	
D11	The board provides strategic direction for the region and/or college, and the chair provides leadership to the board. The principal provides leadership to the staff of the body.	
D12	The board must provide a constructive challenge to the principal and executive team and hold them to account.	
Board	Secretary	
D13	The board as a whole must appoint a board secretary who is responsible to it and reports directly to the chair in their board secretary capacity. The board secretary may be a member of the senior management team in their board secretary capacity, but they cannot hold any other senior management team position at the same time. The appointment and removal of the board secretary is a decision of the board as a whole.	
D14	All board members must have access to the board secretary who has an important governance role in advising the board, the committees and individual board members and supporting good governance. The distinctive board secretary role includes:	
	facilitating good governance and advising board members on:	
	 the proper exercise of their powers, including in relation to relevant legislation 	
	 the board's compliance with its Financial Memorandum, the Good Governance Code, its Standing Orders and Scheme of Delegation 	
	 their behaviour and conduct in relation to the board's Code of Conduct. 	
	• providing clear advice to the chair and the board/committees on any concerns the board secretary may have that board members have not been given:	
	- sufficient information	
	- information in an appropriate form	
	 sufficient time to monitor, scrutinise or make informed and rigorous decisions in an open and transparent way. 	
	• attending and providing support to every board meeting and every meeting of every board committee. Where the board secretary is unable to attend, while the board secretary retains overall responsibility, proper arrangements must be made to	

Code F	Principal	Evidence
	 cover the role with a person who is fully able to discharge the role effectively. having an unambiguous right to speak at board and committee meetings to convey any concerns they may have about 	
	governance. This extends to someone substituting for the board secretary.	
	 reporting any unresolved concerns about the governance of the body to the relevant funding body (i.e. SFC or the regional strategic body). 	
D15	The board must ensure the board secretary:	
	 has suitable skills, knowledge and behaviours to carry out their role effectively 	
	 receives appropriate induction, and if new to the role, is mentored by a more experienced board secretary for at least their first year 	
	• has adequate time and resources available to undertake their role effectively.	
D16	The board must ensure arrangements are in place to deal with a board secretary's potential or real conflicts of interest.	
Board	Member Appointment, Induction and Training	
D17	For boards with responsibility for board appointments, the board must ensure a formal and open procedure is in place for recruiting and selecting new non-executive board members. Boards must have regard to all relevant Ministerial Guidance on board appointments.	
D18	The board is responsible for ensuring appropriate arrangements are in place for the conduct of student elections and nominations, and elections of staff members to the board.	
D19	The chair must ensure that new board members receive a formal induction on joining the board, tailored in accordance with their individual and collective needs. The board secretary should support the chair in the provision of relevant induction for new board members.	
D20	The board must ensure all board members undertake appropriate training and development in respect of their governance role. The board secretary should support the chair in the provision of relevant training and development opportunities for board members, which should be tailored to meet board members skills and needs. The board secretary must keep records of the development activity of board members, including the chair.	
D21	The board must ensure that new committee members receive a committee induction and have their specific training needs assessed and met.	

Code F	Principal	Evidence	
Board	Board Evaluation		
D22	Extension of the term of office of board appointments requires evidence and the board must ensure appropriate mechanisms are in place to support this.		
D23	The board must keep its effectiveness under annual review and have in place a robust self-evaluation process. There should also be an externally facilitated evaluation of its effectiveness at least every three years. The board must send its self-evaluation (including an externally facilitated evaluation) and board development plan (including progress on previous year's plan) to its funding body and publish them online.		
D24	The board must agree a process for evaluating the effectiveness of the board chair and the committee chairs. The evaluation of the board chair should normally be led by the vice-chair/senior independent member.		
D25	The board must ensure all board members are subject to appraisal of their performance, conducted at least annually, normally by the chair of the board.		
D26	The performance of regional college chairs will also be evaluated by the Scottish Government, as regional college chairs are appointed by the Scottish Ministers and are personally accountable to them.		
D28	The performance of assigned, incorporated college chairs will also be evaluated by the regional strategic body, as they are appointed by the regional strategic body and are personally accountable to them.		
Sectio	n E: Relationships and Collaboration		
Partne	ership Working		
E1	The board must work in partnership to secure the coherent provision of high quality fundable further and higher education in their localities.		
E2	The board must ensure effective consultation, local and regional planning and must follow the principles of effective collaborative working: mutual respect, trust and working towards commonly agreed outcomes.		
E3	The board must ensure effective partnership working with local and national bodies including businesses, public and third sector organisations to develop commonly agreed priorities following the principles of effective collaborative working.		
E4	The board must encourage and support effective partnership working and collaboration within and across regions to address local needs and meet national priorities and specialisms.		